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to such a petition, that a change to be determined by the Board of Elections, not exceeding the actual cost of reproducing such list.

Referendum

Sec. 1705. An act which is submitted to a referendum which is not approved by a majority of the qualified electors voting thereon shall thereupon be deemed repealed. If a majority of the qualified electors voting thereon approve the act, it shall become operative on the day following the day on which the Board of Elections certifies the results of the referendum. If conflicting acts are approved by the electors at the same referendum, the one receiving the greatest number of affirmative votes shall prevail to the extent of such conflict. As used in this section, the word "Act" shall mean the complete Act, or any part or parts thereof specified in the petition for referendum.

TITLE XVIII—TITLE OF ACT

Sec. 1801. This Act divided into titles and sections according to table of contents, and including the declaration of congressional policy which is a part of such Act, may be cited as the "District of Columbia Charter Act".

FREEDOM COMMISSION AND FREEDOM ACADEMY

Mr. MUNDT. Mr. President, on behalf of the senior Senator of Illinois (Mr. Douglas) and myself I introduce, for appropriate reference, a bill to create a Freedom Commission to undertake the establishment of a Freedom Academy to train Americans and foreign visitors from the free world to better understand the nature of the international Communist conspiracy and to develop effective methods of combating its propaganda and espionage activities.

Last week the Senator from Illinois and I attended the annual meeting of the Council Against Communist Aggression, which was held in the Washington Hotel in this city. At that meeting we heard inspiring and informative addresses by Representatives WALTER JUDT, of Minnesota, and SID HARLOW, of Florida, in support of legislation of this type which they have introduced in the House of Representatives. The proposed legislation grew out of the experiences and recommendations of the so-called Orlando group, which for several years down in Orlando, Fla., has been conducting a citywide educational campaign to alert and acquaint the students and adults of Orlando, Fla., about the true significance and the specific objectives of atheistic communism as it is being directed today from Moscow, Russia. In my own remarks at the council meeting I told the group that the Senator from Illinois and I would be glad to introduce a companion bill in the Senate.

Mr. President, a recent editorial in Life magazine, entitled "For a Political West Point," spells out in striking language the need for the free countries of the world to start training cadres of citizens who recognize the evils of communism for what they are and who are equipped to refute and repel the insidious propaganda and the cold-war tactics of international communism.

I ask unanimous consent that excerpts from the editorial be printed at this point in my remarks.

There being no objection, the excerpts were ordered to be printed in the Record, as follows:

Neither the Red army nor straight Marxist propaganda, with all their power, could alone have created student riots in Venezuela, frustrated the parliamentary system of Italy, won an election in the most literate state in India (Kerala), retained key footholds in the British and American labor movements, ridden the street whirlwinds of Baghdad to the edge of power, dazzled the opening mind of Africa, or poisoned strategic corners of press and university opinion from Paris to Tokyo. These are organizational successes, the fruit of long and rigorous training of dedicated individuals in a conspiratorial technique.

Lies and terror, as well as bribery and argument, are parts of this technique. But that is not the reason the free world has failed to counter it. Apathy and ignorance are the reasons. Given the will, the Communist political war can be countered by open and ethical methods which will uphold the values as well as the institutions of freedom.

The Harlow-Judd bill attempts to focus and organize this potential counteraction. It sets up what is tentatively called a Freedom Academy but what is really a West Point of political war. To selected candidates from the United States and all free countries, it would offer intensive courses in Communist political techniques and how to reverse or resist them. A graduate—whether American oilman, Indian peasant leader, African nationalist, Mexican labor boss, Japanese mayor, or Indonesian book-seller—would be thus better equipped to meet the Communists, technique for technique and argument for argument, on his home ground. It sounds like a tall order. It is. The Soviets have scores of academies for training Communists in this operational science. They are way ahead of us. But the makings of a counterintelligence exist.

It will be objected that counteraction is too negative and static a concept for the cause of freedom. But it is surely not a negative act to collect and disseminate what knowledge we have about political infighting. Moreover, while diversity of belief is a hallmark of free man, a closer knowledge of their common enemy is bound to result in wider areas of free agreement and more constructive policies to promote freedom.

The Communist challenge does not confine itself to conventional arenas. As one good textbook puts it (Philip Belnick's "Organizational Weapon"), it tries to make all our institutions political and fights not only at the top but "everywhere in the social structure, wherever an instrument of power can be agitated from context of an institution or a portion of it." The big problem in meeting this total challenge is to avoid incoherence on the one hand and hysteria on the other. An official academy would be the best guardian of a cool perspective. Thus the debate on the Harlow-Judd bill should certainly not divide the country along partisan or liberal-conservative lines; men of every political color except one can unite behind this proposal. It should be supported by all who take the Communist threat as seriously as the Communists intend it.

Mr. MUNDT. Mr. President, the Communist cold war against the free nations and again our free institutions is being fought by Communist agents in almost every walk of life. They have infiltrated our universities, our cultural and religious groups, our labor and farm organizations, our newspapers, and such media of communication and entertainment as radio, TV, and the motion-

picture industry. They utilize espionage weapons, propaganda warfare, espionage, front organizations, innocent dupes, and glibble idealists who fail to realize either the dangers of communism or the fact that their good intentions are being perverted for tyrannical purposes.

To effectively offset and defeat the Communist organizational weapons, we need trained, dedicated people who understand the Communist strategy and who appreciate the tactics and the realities of a total global power struggle. Such an academy as that proposed in the Mundt-Douglas bill in the Senate and the Harlow-Judd bill in the House would have the means and the objective of providing the free world with skilled operatives to promote freedom's side of this cold war into which we have reluctantly but realistically been forced.

It is not our intention to emulate Communist conspiratorial techniques in conducting our side of this global struggle. Our methods and techniques can and should be developed in full harmony with our democratic principles, our Christian ethics, and our civilized concept of morality. With right on our side, however, we should be able to evolve methods and techniques far more effective than those utilized by the Communists to exploit those with whom they come in contact.

As was pointed out by the Council Against Communist Aggression recently:

The Communists now have the lead time of half a century; for them it is already high noon. For us, it is the choice between continued darkness or early dawn. Let us choose the dawn and choose it now. The choice will not be ours again.

At least since the October revolution in 1917, international communism has had the world as its target. We are late—very late—in developing the proper, effective methods for repelling it. But there is still time if we devote our great American talents, vision, and resources to this immediate problem. I sincerely hope that before this session of Congress adjourns we shall have set in motion the training of the essential forces of freedom to help to hold what is left of the free world and to begin the necessary work of pushing the boundaries of communism back closer and closer to their home base in the Kremlin. Once compelled to retreat, communism may collapse entirely, and much more rapidly than is generally realized.

The FREEDOM OFFICER. The bill will be received and appropriately referred.

The bill (S. 1099) to create the Freedom Commission for the development of the science of counteraction to the world Communist conspiracy and for the training and development of leaders in a total political war, introduced by Mr. MUNDT (for himself and Mr. Douglas), was received, read twice by its title, and referred to the Committee on the Judiciary.

AMENDMENT OF MUTUAL DEFENSE ASSISTANCE CONTROL ACT OF 1951

Mr. KENNEDY. Mr. President, on behalf of the senior Senator from Vermont